

# ACCESS<sup>10</sup> ATTAINMENT

AN ACCESS AGENDA FOR 21<sup>ST</sup> CENTURY COLLEGE STUDENTS

# **ACKNOWLEDGEMENTS**

This access agenda was written by Abby Miller, Katherine Valle, Jennifer Engle, and Michelle Cooper at the Institute for Higher Education Policy (IHEP). Funding was provided by TG as part of IHEP's *Redefining Access* initiative. Our work was informed by a "brain trust" of experts in college access and success assembled by IHEP to guide this initiative, and a National Summit on Access & Success where IHEP engaged over 100 thought leaders in the field. IHEP is also indebted to the efforts of other organizations to increase awareness of access issues, including the Pathways to College Network and the College Board, which we aim to elevate and extend with this agenda for the 21st century context. IHEP also produced a documentary-style film as part of this initiative, *Degrees of Hope*, which profiles five students facing barriers to entering and succeeding in higher education. The film can be found at www.ihep.org

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# THE ACCESS IN TH

his agenda is a call to action to improve college access—and completion—for today's students, 21st century students. Ensuring these students achieve their full potential in higher education is no longer optional; it is a national imperative.

We aim here to reinvigorate the dialogue on college access in this country and to develop a road map for aligning research, policy, and practice to ensure greater attainment for all.

The national conversation about postsecondary attainment has brought increased attention to the need to dramatically increase college completion in recent years, and rightfully so.

**WITH FEWER THAN** 

**50**%

OF ENTERING COLLEGE STUDENTS EARNING ANY CREDENTIAL WITHIN SIX YEARS, THE COMPLETION CRISIS IS A REAL CONCERN.1 Secretaria de Secretaria

However, the access side of the attainment equation is far from solved as some have suggested. For too many students, access to a quality education remains elusive.

As demographic shifts and economic factors have increased the potential pool of college students in this country, many of the long-standing programs and policies designed to foster access no longer support the needs of today's students.

To adequately address the barriers these students face, we must first recognize that 21st century students do not fit the traditional profile.<sup>2</sup>



**52%**First in their family to complete college



**51%**Low- to moderate-income<sup>3</sup>



**44**%
Age 24 or above



42%
From communities of color



30% Attending part-time



**28%**Taking care of children or other dependents



**26%**Working full-time while enrolled



18%
Non-native English speakers



10% Immigrants



**5**% Active duty military or veterans



These changes come at a time in American history when we need more than ever for these students to matriculate successfully into college.

By 2020, the year that President Obama set for the United States to once again lead the world in college attainment, there will be 55 million new job openings, and two-thirds of all jobs will require some postsecondary education and training. 4 Yet it is not possible for our country to reach the president's goal without dramatically improving educational opportunity for 21st century students.

We have rallied as a country to improve college access in our not too distant past. Throughout the 20th century, our national leaders took bold actions to remedy the societal problems standing in the way of American opportunity and progress: the Great Society, the War on Poverty, the GI Bill, the Civil Rights Act, and the Higher Education Act, among others.

These policies, though controversial in their time, reaffirmed the basic right of all Americans regardless of background to participate fully in our democracy, not to mention, higher education.

Fast forward to today, and we see headline after headline questioning the value of higher education, despite decades of data clearly demonstrating the personal benefits of higher education, <sup>5</sup> which accrue in the aggregate to benefit the public good. <sup>6</sup> We see decades of public disinvestment in higher education, shifting the cost burden substantially onto students and families <sup>7</sup> and dramatically increasing their levels of debt. <sup>8</sup> And, we see an erosion of the basic programs and protections provided by the milestone legislation that opened the doors of the nation's colleges and universities in the first place.

Meanwhile, the nation is struggling to retain its competitive edge worldwide and millions of willing Americans are unable to meaningfully contribute to our economy here at home because they continue to lack access to a quality higher education experience, even now, in 21st century America. The goal here is to reignite our national resolve to ameliorate the college access problem in this country. Doing so not only determines the life course of today's aspiring college students, but also our current and future solvency as a nation.

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# **LOW INCOME**



# **HIGH INCOME**



Most young people living in poverty do not reap the benefits of a college education. Fewer than 1 in 10 will earn bachelor's degrees by age 24, compared with 7 in 10 from high-income families.<sup>9</sup>

# ONLY HALF OF LOW-INCOME STUDENTS ENROLL IN POSTSECONDARY EDUCATION

ENROLL IN POSTSECONDARY EDUCATION DIRECTLY AFTER HIGH SCHOOL

Though college-going rates for low-income students have doubled in recent decades, only half enroll in postsecondary education directly after high school, a lower college-going rate than high-income students **more than 40 years ago.**<sup>10</sup>

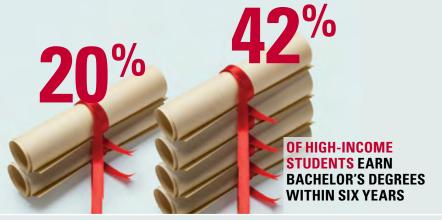


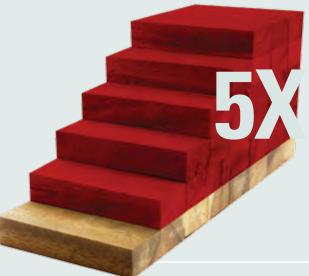


TWO-THIRDS OF LOW-INCOME STUDENTS ATTEND COMMUNITY COLLEGES AND FOR-PROFIT INSTITUTIONS Where and how students access college matters, too. Nearly two-thirds of low-income students attend community colleges and for-profit institutions; <sup>11</sup> many of which have low completion rates. <sup>12</sup> They are also more likely to delay going to college and to stop out, lowering their chances of finishing their degrees. <sup>13</sup>

Low-income students are half as likely as their high-income peers to earn bachelor's degrees within six years.<sup>14</sup>

OF LOW-INCOME STUDENTS EARN BACHELOR'S DEGREES WITHIN SIX YEARS





LOW-INCOME INDIVIDUALS ARE MORE LIKELY TO MOVE OUT OF POVERTY IF THEY ATTAIN A

**COLLEGE DEGREE** 

Low-income individuals are five times more likely to move out of poverty if they attain a college degree. And, if low-income young adults earned bachelor's degrees at the same rate as their higher-income counterparts, the United States would rank among the top developed countries in the world. 16

With half of school-aged children receiving free- or reduced-price lunch,<sup>17</sup> and more than two in five young adults living at or near the poverty line,<sup>18</sup> not increasing college access for low-income students is not an option this country can afford.

TWO IN FIVE
YOUNG ADULTS
LIVE AT OR NEAR
THE POVERTY LINE



# CALL TO ACTION

# AN ACCESS AGENDA FOR THE 21ST CENTURY

To develop this access agenda, we consulted with some of the most experienced practitioners and policymakers in higher education. They told us, resoundingly: "We know how to improve college access. We've done it. But we're not done yet." The barriers facing 21st century students are not necessarily different than those of previous generations. But, the experience of those obstacles has certainly grown in intensity, and the consequences of not overcoming them have grown, too. The imperative to act is clear, and the time to act is now, to improve college access for all students.

"We know how to improve college access. We've done it. But we're not done yet."

# GUIDING PRINCIPLES

**PUBLIC GOOD, NOT PRIVILEGE:** Higher education is now a minimum requirement for most jobs in the knowledge economy. As such, access as a basic right for all, regardless of background, will ensure full and equal participation in the workforce and society.

**INTERGENERATIONAL MOBILITY:** Access to higher education not only improves the life chances of individuals, but levels the playing field for entire families and communities with the benefits accruing across generations.

**REAL, NOT THE BAREST, OPPORTUNITY:** Access to higher education is necessary but not sufficient. Real opportunity requires access to quality, yet affordable college options leading to valuable credentials that advance career and life trajectories.

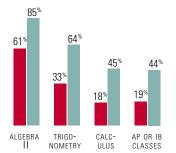
**SYSTEMS CHANGE:** Improvements to access to higher education requires robust solutions that remove structural barriers and provide critical supports – academic, financial, and social – to students at scale.

**PUBLIC PRIORITY AND WILL:** Leadership at all levels – federal, state, city, and institutional – must be engaged and support efforts to increase access to higher education, including strategically targeting scarce resources toward the students who need it most and holding institutions accountable if these students are not served well.



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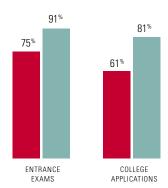


## **PROBLEM**

Low-income high school seniors are less likely than their high-income peers to take college preparatory coursework like advanced math.19

# **SOLUTION**

Prepare all students with college-ready curricula: Provide all students with the rigorous academic preparation and support they need to gain entry to and complete college by ensuring equitable participation in advanced coursework.



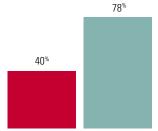
# **PROBLEM**

**PROBLEM** 

Low-income high school seniors are less likely than their high-income peers to take the steps toward college enrollment such as college entrance exams or college applications.<sup>20</sup>

# **SOLUTION**

Guide and track all students toward college: Provide students with adequate counseling to ensure they take the steps necessary to enroll in college and access financial aid.



IMMEDIATE ENROLLMENT IN FOUR-YEAR COLLEGES AFTER COMPLETING COLLEGE LEVEL MATH

Low-income students are more likely to "under-match" into less-selective institutions with lower success rates. regardless of their level of academic preparation.21

# **SOLUTION**

Make students aware of all college options: Provide students with early and regular counseling to ensure they obtain critical information needed to identify the best college fit for their aspirations and level of preparation.

Low-income students
High-income students

# 2 ALIGN CLARIFY AND STRENGTHEN PATHWAYS TO COLLEGE



# **PROBLEM**

50 percent of college students require remediation; 20 percent take 3 or more remedial courses.<sup>22</sup>

## **SOLUTION**



Align curricular requirements and address remediation needs ASAP: Collaborate across the pipeline to (1) align high school exit and college entrance and placement requirements, (2) identify students who need remediation early and offer help before leaving high school, the summer before, or as soon as possible after enrolling in college, (3) offer proven remediation practices such as module-based, embedded, or accelerated options to create academic momentum.



# **PROBLEM**

Only about 1 in 4 community college students actually transfers to a four-year institution within six years, despite the fact that the majority (80 percent) expect to earn bachelor's degrees someday.<sup>23</sup>

# **SOLUTION**



**Ease articulation across colleges:** Put in place the necessary agreements to align program requirements between two-year and four-year institutions to allow students to move seamlessly within the higher education system to reach their degree goals.



## **PROBLEM**

Low-income students are more likely to delay entry into college (40 percent)<sup>24</sup> and to stop out of college (41 percent), <sup>25</sup> decreasing the likelihood that they will actually finish.<sup>26</sup>

# **SOLUTION**



Create alternate pathways to college: Provide customized options – such as prior learning assessment, competency-based learning, and flexible scheduling – for adults and other 21st century students.

# 3 INVEST MAKE COLLEGE AFFORDABLE



# **PROBLEM**

Tuition has increased at nearly 5 times the rate of inflation over the past 30 years, even faster than healthcare costs,<sup>27</sup> due largely to decades of state disinvestment in higher education, substantially shifting the cost burden onto students and their families.<sup>28</sup>

# **SOLUTION**

Control the cost of college: Reinvest in appropriations for public higher education, to curb the escalating cost of college for students, and to lower their debt burden. Lower the cost of educating students by improving efficiencies in the delivery of courses and services such as through more strategic use of space, schedules, and staff as well as through emerging technology-based solutions.

94%
NEARLY ALL LOWINCOME STUDENTS
HAVE UNMET NEED

even after receiving grant aid from all sources, making them more likely to borrow and to borrow more than their high-income peers.<sup>31</sup>

## **PROBLEM**

The increasing cost of college, the declining purchasing power of federal grant aid,<sup>29</sup> and the shift toward non-need aid by states and institutions has created the perfect storm for low-income students.<sup>30</sup>

# **SOLUTION**

Target financial aid strategically: Focus scarce resources on the students with the greatest need – low-income students – providing adequate levels of aid that allow these students to successfully enroll in and complete college without considerable debt.

# **FAFSA**



# **PROBLEM**

Many low-income students still do not have enough information about how to obtain the aid that is available. In 2011-2012, more than 1.75 million college students who would have likely qualified for a Pell grant did not even file a FAFSA.<sup>32</sup>

## **SOLUTION**

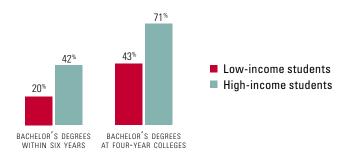


Simplify the financial aid process: Make the financial aid application process simple, transparent, predictable, and streamlined across institutions, states, and the federal government. Increase FAFSA awareness through targeted counseling and make FAFSA completion a requirement for all students.



# **PROBLEM**

Low-income students are **HALF** as likely to earn bachelor's degrees as their high-income peers within six years (20 compared with 42 percent). Even among students who begin at four-year colleges, low-income students are much less likely to earn their degrees (43 compared with 71 percent).<sup>33</sup>



# **SOLUTIONS**

**Streamline pathways to success:** Clarify policies and procedures related to course scheduling, degree requirements, registration deadlines, and financial aid to remove structural barriers to completion.

Coordinate support systems across campus: Eliminate program duplication and maximize scarce resources by targeting services to students who need them most. Use data to identify students at risk and to evaluate program effectiveness.

Improve classroom learning to improve completion: Facilitate student engagement with peers and faculty through proven high-impact practices such as active learning, and equip faculty with information to refer students to support services when needed.







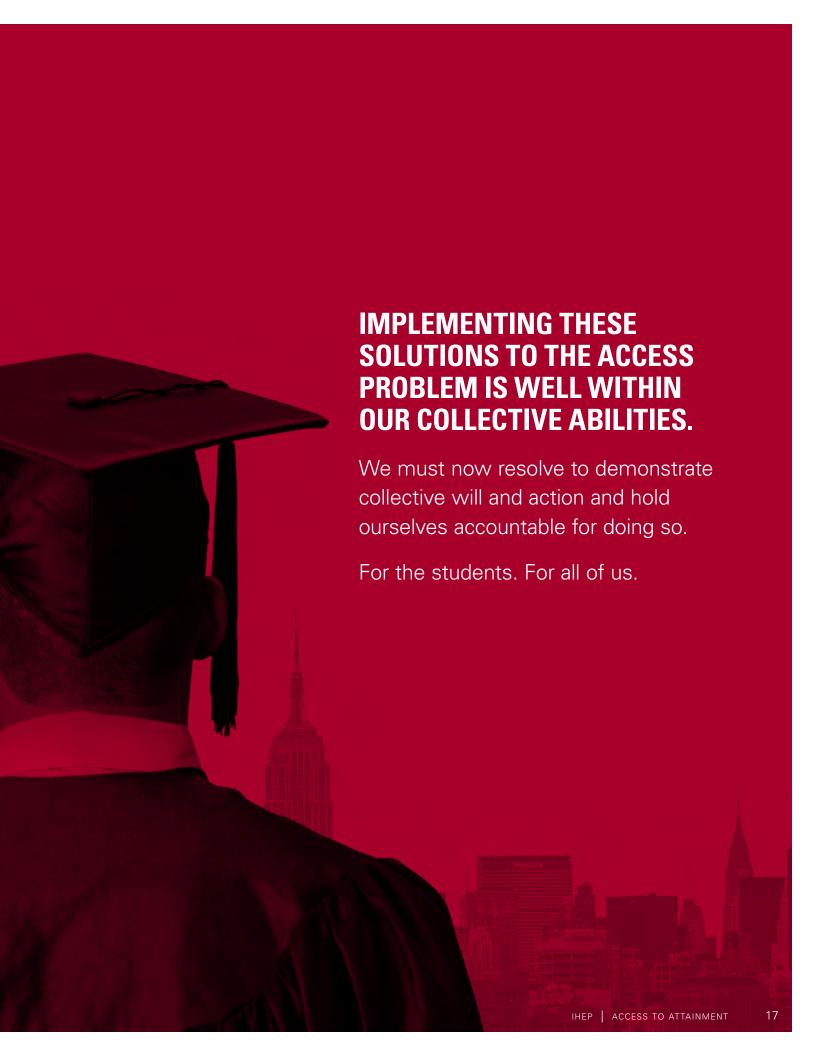
Increase awareness of the access challenges facing 21st century students, and the supports that can help them succeed, through social media campaigns, events, publications, and other public efforts. Empower students to advocate on their own behalf.



Engage practitioners, policymakers, community leaders, and employers in cross-sector partnerships to align efforts and resources to increase access at sufficient scale to ameliorate the problem.



Hold institutions, communities, and systems accountable for performance in increasing the number of students, particularly 21st-century students, who successfully enter and complete college.



# **END NOTES**

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