Challenges of a Construction Defect Claim Involving a Highway Concessions Project: A Private Sector Forensic Perspective

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OUTLINE

1. Intro:

- Private Sector Forensic Engineering
- Highway Concessions

2. Case Study

- Americo Vespucio Norte
- Anatomy of Defect Claim
- Conclusions

FORENSIC ENGINEERING

Failure: "An unacceptable difference between an expected and observed performance."

A Failure need not be a complete collapse of a structure.

ASCE: Applying engineering principles, education, and knowledge to problems where legal liability <u>may</u> be decided in legal forum.

Forensic Engineer: Third party assessment with no stake in the outcome.



Guidelines for Forensic Engineering Practice

> Edited by Joshua B. Kardon, Ph.D., S.E.

> > ASCE

CONSTRUCTION DEFECT

- Risk typically borne by the private sector.
- Insurable risk.
- Must determine: Construction Defect vs. Design Defect
- Typically, the contractor is responsible to the owner for defective construction caused by faulty construction practices, unless the defective construction is caused by faulty design.
- Construction defect: carries long-term implications with maintenance costs, and thus operation and pavement management costs.

CONCESSIONS

- Agreement between government and private entity.
- Government transfers construction and/or operation/maintenance of asset to private entity for a period of time.
- The private entity charges a user fee.
- Asset is built or maintained outside the public budget with private capital.
- Also takes advantage of private-sector efficiency.

CONCESSIONS



- Risk allocation is main concern
- Risks: predicting traffic volume and operation costs
- Minimum Income Guarantee (MIG) mechanism created to offset risk

Minimum Income Guarantee (MIG)

- Optional to bidders
- Concessionaire shares extra revenue over a set threshold with government.
- If revenues fall below established threshold, government will subsidize concessionaire.
- Threshold established in bid documents.
- Result: Less risk and increased competiveness in concessionaire bidding process.
- Government guarantees *revenue flow* but not *cash flow*.
- 2006 TRR publication by Vassallo, et al.: "Minimum Income Guarantee in Transportation Infrastructure Concessions in Chile. TRR No. 1960, pp. 15-22.

PROJECT SUMMARY

- ABS contacted to investigate claims of premature distress
- Americo Vespucio Norte Highway
- Santiago, Chile
- The Mission: Determine Cause & Origin
- Claim and investigation before the earthquake



PROJECT SUMMARY



- Urban highway loop (northern section)
- 29 km, Constructed in segments between 2002-2005
- Asphalt surfaced
- Three lanes each direction
- HMA surface course
- HMA Binder Course
- Granular Base
- Granular Subgrade
- Tolled Highway

PROJECT SUMMARY

Designed for 47,000,000 ESALs based on 1993 AASHTO

Typical Design Section: 2 inch asphalt surface course 6 inch asphalt intermediate course 6 inch granular base 4.75 inch granular sub-base Natural Subgrade



CONSTRUCTION



OPERATIONS



THE CLAIM

- Concessions contract requires yearly reports and maintenance for:
 - Linear Cracking
 - Fatigue Cracking
 - Rutting
 - IRI
- Owner's consultant monitors pavement yearly.
- Some sections of the highway nearing service thresholds for some parameters:
 - Fatigue
 - International Roughness Index (IRI)



THE CLAIM

- 1. "Debonding" by Administrator
 - Construction Issue
- 2. "Top Down Cracking" by Contractor
 - Design Issue





FORENSIC INVESTIGATION



FORENSIC INVESTIGATION







FIELD INVESTIGATION





Discussion

- Concessionaire: Revenues lower than anticipated.
- Concessionaire: Operation and maintenance costs much higher than anticipated.
- Concessionaire: Higher costs were because premature distresses, due to construction deficiencies.
- Concessionaire: Sought relief against the unanticipated portions of the maintenance costs by way of the construction defect claim.

Discussion

- Guaranteed minimum revenue.
- But no guarantee on cash flow (revenue vs expenses).
- Future maintenance costs were predicted by the government.

CONCLUSIONS

- Equally important to the empirical evidence was understanding the intricate circumstances of the claim and the concessions arrangement.
- The concessions contract helped mitigate traffic demand risk via revenue sharing, but did not provide mitigation for unanticipated operation and maintenance costs.
- Construction defects substantially affect long-term maintenance costs, and thus are significant factors in Concessions!

THANK YOU

